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3 The State Board of Elections Board Meeting was held on Tuesday, March 15, 4 2016. The meeting was held in the General Assembly Building, Richmond, Virginia – 5 Room C. In attendance, representing the State Board of Elections (SBE) was James 6 Alcorn, Chairman; Clara Belle Wheeler, Vice Chair; and Singleton McAllister, Secretary. 7 Also in attendance, representing the Department of Elections (ELECT) was Edgardo 8 Cortés, Commissioner; Elizabeth Howard, Deputy Commissioner; Martin Mash, Policy 9 Advisor, and Rose Mansfield, Clerk. Anna Birkenheier, Assistant Attorney General and 10 Counsel to SBE and ELECT attended. Chairman Alcorn called the meeting to order at 11 10:20AM. Secretary McAllister arrived at 10:25AM. 12 The first order of business was the approval of the minutes from the State Board 13 of Elections Board Meetings held on January 8, 2016, February 4, 2016, and March 1, 14

2016. Chairman Alcorn asked if board members had any additions or corrections to the Board Meeting minutes presented. Vice Chair Wheeler noted a change to the January 8, 2016 minutes and notified the Clerk. Vice Chair Wheeler moved to adopt the minutes for the January 8, 2016, February 4, 2016, and March 1, 2016 meetings as amended and or presented. Chairman Alcorn seconded the motion. The Board unanimously approved the motion.

The next order of business was the Commissioner Report presented by Edgardo Cortés, ELECT Commissioner. Commissioner Cortés stated that the process of removing Mr. Guiffré, Prince William Electoral Board Secretary, as recommended by SBE during a previous meeting, was sent to the State Supreme Court to appoint a special judge who would be responsible for appointing a special commonwealth attorney. Commissioner Cortés stated that Mr. Guiffré term expired on February 29, 2016 and a new electoral board member was appointed on March 1, 2016 to fill the vacancy.

Commissioner Cortés stated that as a result of legislation a bill moved through the General Assembly that requires ELECT to establish a base-line for training officers of elections and that the new training coordinator would handle this responsibility. Commissioner Cortés reported that Kevin Hill; ELECT Business Manager and Paul Stenbjorn; Director of Election Administration recently began their employment at ELECT. Commissioner Cortés stated that legislation also affected the voter registration form which has an effective date of July 1, 2016. Commissioner Cortés stated that the budget included funding to bring all general registrars to full-time status and included reimbursement of presidential primary costs to the localities. Commissioner Cortés stated that there was a federal court order for redistricting of several congressional districts and that ELECT is working to implement the plan to comply with the court order. ELECT has communicated the new boundary lines to the party leaders. Commissioner Cortés stated that this process will assist ELECT in the census redistricting that will occur in 2021. Secretary McAllister questioned the placement of the new boundaries with the appeal process regarding redistricting. Ms. Birkenheier stated that the boundaries will be in place until the appeal process is complete.

The next order of business was the Campaign Finance Updates presented by Brooks Braun, ELECT Policy Analyst. Mr. Brooks provided an update regarding the campaign finance issue related to Mr. McCollum that was heard at the January 8, 2016, SBE meeting. SBE requested that the complaint go the Commonwealth Attorney in Virginia Beach and a resolution has not been received by ELECT.

Mr. Brooks stated that the Stand by Your Ad complaints are included in the boards' working papers. Mr. Brooks stated that the first complaint was Townsend Van Fleet previously heard by SBE in December 2015. SBE determined that the campaign did have a violation and asked for follow-up on what constituted an occurrence and violation of print media standard. After review, ELECT is recommending that the Board use the standard of publication as a guide. Mr. Brooks stated that ELECT is recommending the Van Fleet campaign be accessed a fine of \$400.00 which represents \$100.00 each for each of the violations. Chairman Alcorn stated that an occurrence would represent when the ad or broadcast was published and directed ELECT to document this guidance in the campaign finance materials for candidates. Secretary McAllister moved *that the Van Fleet Campaign be accessed a fine of \$400 for the violations*. Vice Chair Wheeler seconded the motion. Chairman Alcorn asked if a representative for Mr. Van Fleet was presented and there was none. Mr. Brooks indicated that no response was received from the campaign. The Board unanimously approved the motion.

Mr. Brooks stated that the second campaign finance complaint was Jacqueline Smith. Mr. Brooks reported that the campaign notified ELECT that they did not receive the SBE hearing notice. The Smith campaign has requested and extension on this matter. SBE agreed to grant an extension.

Mr. Brooks stated that the next campaign finance complaint was Dusty Sparrow Reed regarding yard signs utilized in her campaign. Mr. Brooks stated that ELECT recommends a fine of \$200 for improperly disclosed yard sign distributed within the 14 days on or before an election. SBE members reviewed the photos provided associated to the complaint. Chairman Alcorn asked if Ms. Reed was present.

Ms. Reed approached the podium. Ms. Reed supplied the actual signs utilized in the campaign for members to analysis. Ms. Reed explained that the circumstances around the distribution and display of her yard signs noting that the changes to the yard sign requirements created some concern and she did contact ELECT with questions and requested guidance. Ms. Reed stated that disclaimers were printed and added to her existing supply of signs by campaign volunteers prior to display. SBE members reviewed the evidence submitted. Chairman Alcorn moved that the complaint against the Reed campaign be dismissed. Secretary McAllister seconded the motion and the Board unanimously approved the motion.

Mr. Brooks stated that the next campaign finance complaint was Constance Kelly-Rice regarding undisclosed sample ballots utilized in her campaign. Mr. Brooks stated that ELECT recommends a \$200.00 fine for improperly disclosed sample ballots distributed within 14 days on or before the election. SBE members reviewed the submitted materials and were informed that Ms. Rice submitted an explanation of her absence to the Clerk. Ms. Rice, in her correspondence, admitted to printing sample ballots without the disclosure. Chairman Alcorn moved that the Rice campaign is accessed a fine of \$200.00 for being in violation of Stand by Your Ad requirements. Vice Chair Wheeler seconded the motion and the Board unanimously approved the motion.

Mr. Brooks stated that the next campaign finance complaint was Timothy Puryear regarding undisclosed yard signs. Mr. Brooks stated that ELECT recommends a fine of \$200.00 for improperly disclosed yard signs with 14 days on or before the election. SBE members reviewed the submitted materials and noted that the candidate was not present.

Mr. Brooks explained that the signs did state "Paid for by the Candidate" however the Code does state that the candidates' name must be utilized in the disclaimer. Vice Chair Wheeler stated that a reasonable person would assume that Mr. Puryear paid for the signs. Commissioner Cortés stated that as a matter of substantial compliance, which previously was interpreted by the Board narrowly, with any ambiguity in the reading of the disclaimer would be considered a violation. Secretary McAllister stated that the Board should remain consistent with previous decisions. Ms. Birkenheier stated that the candidates would have to have knowledge of the Boards' decisions. Commissioner Cortés stated that the candidates will need to be informed of the previous interpretations and decisions regarding substantial compliance since discussed in January, 2016. Chairman Alcorn moved that the Board dismiss the complaint as presented. Vice Chair Wheeler seconded the motion. Chairman Alcorn asked if there were additional questions or concerns. Secretary McAllister stated that she agreed that the Board should maintain constituency and continuity in their decisions and it is imperative that the public be made aware of the standards utilized by SBE. Chairman Alcorn asked if there were additional comments and there were none. The Board unanimously approved the motion.

Mr. Brooks stated that the next campaign finance complaints concerned the matter of expressed advocacy. Mr. Brooks stated that the process of defining expressed advocacy as defined by *Code* has been a work in progress and may require legislation as a result. Mr. Brooks stated that because of this uncertainty ELECT is recommending that the complaints be dismissed. Chairman Alcorn inquired if there was a timeframe to handle these complaints. Commissioner Cortés stated that it would be problematic to hear complaints that have aged as the process of defining express advocacy will be lengthy. Commissioner Cortés stated that because of this reason ELECT is recommending that the complaints be dismissed. Chairman Alcorn requested research on "Expressed Advocacy" by SBE Counsel. Chairman Alcorn moved *that the complaints before the Board be tabled until further guidance is provided*. Secretary McAllister seconded the motion. The Board unanimously approved the motion.

The next order of business was the Certification of the Presidential Primary presented by Reiko Doğu, Senior Elections Administrator. Ms. Doğu stated that the Electoral Boards of Virginia certified the results of the March 1, 2016, Presidential

Primary elections to ELECT. The results from each city and county were verified for accuracy and the totals from various localities are summarized in the Abstracts of Votes.

SBE Board Members reviewed the documents and signed the certificates of Certification of Results. Ms. Doğu stated that after this action is completed the results will be official.

Chairman Alcorn moved that SBE certify the results of the 2016 Presidential Primary Elections to the Political Parties of Virginia. Vice Chair Wheeler seconded the motion and without public comment the Board unanimously approved the motion.

Commissioner Cortés provided a review of Election Day and the preparations leading up to and including March 1, 2016. Commissioner Cortés stated ELECT advertised the requirements of the Voter Photo Identification Laws extensively statewide to include radio, cable television, public transportation marquees, social media, newspaper, and print advertising. ELECT focused on the forms of acceptable identification for voters on Election Day and the availability of free identification from the General Registrars' Office. Commissioner Cortés thanked Tanya Pruett, Outreach Coordinator for her efforts and dedication. Commissioner Cortés noted the increase in social media and website hits since 2014 with an increase of 500% or more. Commissioner Cortés noted that ELECT had 787 individuals requested free identifications since November 2015 thru March 4, 2016. ELECT will see an increase in identifications requests leading up to the November 2016, General Election. ELECT will continue the outreach efforts regarding free voter identification. Commissioner Cortés stated that the ELECT Call Center was activated and 3500 calls were received from voters in the Commonwealth. Commissioner Cortés stated that over 800 voters called to confirm their voter registration status and over 600 callers inquired about voter identification. Commissioner Cortés stated that the call center will be activated prior to the November General Elections. Commissioner Cortés stated that ELECT is conducting further analysis of the types of calls received to determine how to further assist voters. Commissioner Cortés stated that the election night reporting portal was extremely successful and experience no lag time in generating results. Commissioner Cortés stated that over seven million hits were received on Election Day and during the peak over 850 hits occurred every second. Commissioner Cortés thanked the entire IT team for their efforts and reported that other states are looking to Virginia as a leadership example.

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Commissioner Cortés stated that there were 2036 provisional votes in the Democrat Primary and 1456 provisional votes' casts in the Republican Primary. Chairman Alcorn asked how many provisional voters were counted. Commissioner Cortés stated this information will be reported in the future and this issue will be emphasized during annual training. Commissioner Cortés stated that the on-line absentee application requests were made available to voters prior to the election and the program was a success. Commissioner Cortés stated that this option was promoted through social media and without a budget; ELECT is pleased to report that 43% of the application requests for the Republican Party came through the state citizens' portal and the Democrat Party experienced a 52% request rate. ELECT is leveraging all the technology available to meet the requests of the voters. Chairman Alcorn thanked ELECT for their work and requested the number of provisional ballots that were counted so that trends can be analyzed.

Commissioner Cortés stated that ELECT invited several localities to attend the SBE meeting as part of "Lessons Learned". Commissioner Cortés stated that Franklin County had a ballot printing error of absentee ballots. The General Registrar had a scheduling conflict but did provide an analysis of the situation. Their response and resolve was rapid, forthright, and appropriate. The error was caught during ballot proofing at ELECT and at the local level. There were approximately 17 voters affected and new ballots with the corrected information were generated and mailed.

Commissioner Cortés stated that the City of Hampton had an issue with absentee ballots. Commissioner Cortés stated that the vendor sent a packet of test marked ballots for L & A testing and those ballots accidently were sent to voters who requested absentee ballots. Commissioner Cortés stated that the General Registrar, Tara Morgan and the vendor representative for PrintElect, Gary Fox, were present and available for questions.

Tara Morgan, General Registrar of the City of Hampton approached the podium. Ms. Morgan explained the situation and circumstances around the test ballots accidently being mailed to voters. Ms. Morgan stated that she notified her electoral board immediately regarding the error. Ms. Morgan explained that an envelope of test ballots was unknowingly included in the box of ballots received by the General Registrars' Office. Ms. Morgan stated that Terry Wagoner, ELECT Absentee Ballot Coordinator, came to the office and assisted with the reconciliation of ballots and assisted with the

resolve. The City of Hampton Electoral Board Members thanked Ms. Wagoner for her assistance and spirit of calm resolve. ELECT drafted a letter that was sent to all absentee voters regarding the situation asking the voters to call the office. Ms. Morgan stated that additional training will be conducted with the local absentee ballot coordinator. Ms. Morgan apologized for the error and any inconvenience cause to the voters. Chairman Alcorn expressed that SBE was appreciative of the collaborative effort and the ownership accepted by the City of Hampton regarding the error. Chairman Alcorn stated that the "Lesson Learned" was that absentee ballots should be mailed separately. Vice Chair Wheeler stated that all the localities will learn from this error and Ms. Morgan will look to the City of Hampton as a leader.

Gary Fox, PrintElect Representative, approached the podium. Mr. Fox stated that hence forward the test ballots will be mailed in a separate container marked clearly as coding material. Mr. Fox explained that the ballots are marked in advance so that the locality can test their equipment prior to Election Day. Mr. Fox provided samples of the test ballots to the Board Members and stated that the text "Test" will be clearly mark in the two upper corners of the test ballot. Commissioner Cortés stated that ELECT is developing new protocols that will assist general registrars as they transition to paper based ballot systems.

Commissioner Cortés stated that there were ballot printing issues on Election Day, noting that Arlington County experienced the need to print emergency ballots for their voters due to a shortage of ballots. Commissioner Cortés stated that Arlington County General Registrar, Linda Lindberg, was invited to this meeting to discuss "Lessons Learned" and declined the invitation sending a letter indicating this intent. Commissioner Cortés stated that the localities were asked to print extra ballots as there was an indication that there was a probability of high voter turnout. Commissioner Cortés requested that Mr. Stenbjorn address the situation of ballot printing.

Mr. Stenbjorn stated that ELECT reviewed the historical data on voting trends in other states similar to Virginia and ELECT noted that some localities experienced 40% voter turnout. ELECT reviewed localities that did not order ballots to cover at least 60% of their voters. Chairman Alcorn stated that SBE does have the authority to review ballot orders, and the risks are too high for issues, if the right amounts of ballots are not

ordered. Vice Chair Wheeler inquired if any of the localities ran out of ballots. Commissioner Cortés stated that Arlington County ran out of preprinted ballots and did have to use emergency ballots. These ballots had to be hand counted at the close of polls. Secretary McAllister asked about the cost of printing ballots. Commissioner Cortés stated that the costs were nominal: approximately \$00.20 per ballot. Commissioner Cortés stated that a record setting turnout will occur this November and the Department will recommend that localities order ballots at a ratio of 100% of their registered voters. Commissioner Cortés stated that emails were sent to the field regarding the information on printing emergency ballots and monitoring precincts for the need of those ballots. Commissioner Cortés invited Greg Riddlemoser, General Register of Stafford County to the podium to discuss his counties preparation for Election Day.

Mr. Riddlemoser approached the podium. Mr. Riddlemoser stated that Stafford County is a paper based system and it is difficult to monitor voter turnout. Mr. Riddlemoser stated that they order 40% for each party's primary. Mr. Riddlemoser stated that the timing of ordering the ballots from the vendor is essential. Mr. Riddlemoser stated that you could have a logistical problem if the number of ballots ordered does not fit the needs of the precincts which are difficult to predict. Mr. Riddlemoser stated that in the *Code* and in guidance a pdf of the ballot is down loaded on to the computer. Mr. Riddlemoser stated that when the precinct would call with an issue the office would check the voter turnout numbers and therefor monitoring and constant analysis of available ballot numbers was occurring throughout the day. Mr. Riddlemoser stated that it is important to have a printer source available and the support of the emergency management department. Mr. Riddlemoser stated that it is important to have all resources and support on alert in case the plan for delivery is activated. Chairman Alcorn noted that the plan Mr. Riddlemoser had in place for the printing of emergency ballots was excellent and the relationships with local authority was commendable. Chairman Alcorn asked if there were any other suggestions. Mr. Riddlemoser stated that it is important for general registrars to have the financial support of their localities. Secretary McAllister asked if the pool of election officers was high enough to support the upcoming elections in 2016. Mr. Riddlemoser stated that all localities need assistance with the recruitment and retention of election officers. Commissioner Cortés stated that ELECT has entered into a

partnership with the Bipartisan Policy Center (BPC) which will assist with data tracking on varying parameters; such as how many people were in line. This will assist with trends and patterns that effect the polling locations as related to Election Day preparation. Chairman Alcorn thanked Mr. Riddlemoser for his time and sharing of information to benefit the election community.

Chairman Alcorn moved that SBE go into recess until 12:50PM. Vice Chair Wheeler seconded the motion and without public comment the Board unanimously approved the motion. The Board went into recess at 12:35PM. Chairman Alcorn moved that the Board reconvene at 12:55PM. Vice Chair Wheeler seconded the motion and without public comment the Board unanimously approved the motion.

The next order of business was a presentation by Clyde Mathews, Legal Director of the Disability Law Center of Virginia (DLCV). Mr. Mathews stated that states are required by law to designate a protection advocacy program for the rights of people with disabilities. Mr. Mathews provided an overall of the program and stated that the agency assists general registrars on ADA compliance. Mr. Mathews stated that the staff visited 31 localities and surveyed 202 polling locations on March 1, 2016. Mr. Mathews provided summaries of the findings stating that 20% of the sites were not accessible. Mr. Mathews stated that each of the General Registrar's surveyed will receive a detailed letter outlining the findings of DLCV. The goal of the program is to improve ADA accessibility before Election Day. Mr. Mathews stated that hopefully site selection will improve regarding accessibility. Mr. Mathews stated that: (i) SBE should impress upon the General Registrar's that it is their legal responsibility to select polling sites that comply with ADA, (ii) SBE should allow access to all polling locations to access suitability under ADA, and (iii) if SBE through a policy statement, could recognize DLCV has a role in assuring that the polling locations are ADA accessible. Mr. Mathews noted that during the visits several election officials, when asked: "how would a voter exercise curbside voting at this location and do you have an alternative voting machine available for persons with visual impairments?" did not have clear guidance or did not know how to operate the curbside voting equipment. Mr. Mathews stated that DCLV received three complaints regarding accessibility on Election Day.

Chairman Alcorn inquired if there were HAVA funds available to assist the localities in meeting ADA requirements. Commissioner Cortés stated that funding is almost depleted and the localities did receive reimbursement monies to cover ADA equipment already

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purchased. Secretary McAllister thanked Mr. Mathews for the information and stated that it is important that Virginia is compliant with the ADA to serve all voters in the Commonwealth. Commissioner Cortés stated that the Department of Justice has been increasing ADA enforcement and voters often do not know about the availability of equipment. Commissioner Cortés stated that it would be beneficial for SBE to provide direction and access to polling locations through regulations as there are entities that need access in order to meet their legal mandates. Commissioner Cortés stated that there needs to be a greater focus on accessibility. SBE Board Members thanked Mr. Mathews for his time and dedication to the efforts of increasing awareness of the accessibility and for his concern for the voters of the Commonwealth. Chairman Alcorn asked if there were any public comments. Walt Latham, York County General Registrar and Greg Riddlemoser, Stafford County General Registrar provided public comment.

The next order of business was the General Registrar's Full-Time Request presented by Martin Mash, ELECT Policy Advisor. Mr. Mash stated that Charles City County, City of Covington, and the City of Emporia Electoral Boards have requested temporary full-time status for their general registrars. Chairman Alcorn moved that the Board approve the requests from the Electoral Boards for the three localities for the time period noted in the Board Working Papers. Vice Chair Wheeler seconded the motion and without public comment the Board unanimously approved the motion.

The next order of business was the Periodic Review of Regulation – Chapters 60 & 80 presented by Myron McClees, ELECT Policy Analyst. Mr. McClees stated that the periodic review started in 2013. Mr. McClees stated that the request is to place these two chapters out for public comment to review out dated terminology and change of name from the State Board of Elections to the Department of Elections. Mr. McClees review the changes needed as a result of litigation and legislation. Mr. McClees stated that guidance was sought from the Office of the Attorney General to ensure that the process was complete and conducted correctly. Commissioner Cortés stated that the comments received will be presented to SBE for consideration and the Board will vote on final adoption. Vice Chair Wheeler requested that a communication be sent to the field to notify the elections community of the open comment period. Chairman Alcorn moved that the Board seek public comment, for a period of 21 calendar days, on the proposed amendments to its regulations in Chapters 60 & 80 to implement recommendations received from the Department of Elections.

Secretary McAllister seconded the motion. Chairman Alcorn asked if there was public comment. Greg Riddlemoser, Stafford County General Registrar and Walt Latham, York County General Registrar provided comment. Chairman Alcorn asked if there were additional comments and there were none. The Board unanimously approved the motion.

The next order of business was the Recodification of §24.2, Election Laws, presented by Martha Brissette, ELECT Policy Analyst. Ms. Brissette stated that recodification of §24.2 occurred in 1970 & 1993. Ms. Brissette stated that during the January 2016, SBE meeting the subject of recodification was discussed as a result of the GREB Workgroup charge for 2016. SBE requested additional details regarding the process. Ms. Brissette provided an example of the need to recodify that is a result of technological changes over the last 20 years. Ms. Brissette stated that the complexity of the code hinders compliance. Ms. Brissette stated that the process can take about two years. Ms. Brissette stated that the Virginia Division of Legislative Services (DLS) provides staff support. Ms. Brissette stated that the ELECT staff would have a labor intensive effort to update the guidance documents once the recodification occurred. SBE expressed concern that the recodification effort would occur prior to the November 2016 elections and task the ELECT staff at an inappropriate time. Ms. Brissette stated that the letter to the Virginia Code Commission could request a start time. Chairman Alcorn moved that the Board direct the Commissioner to prepare a letter to the Chair of the Virginia Code Commission requesting recodification of Title 24.2 as soon as the Commission's schedule will allow and offering the support of the Department of Elections policy team. Vice Chair Wheeler seconded the motion and without public comment the Board unanimously approved the motion.

The next order of business was the 2016 Presidential Election Preparation and Planning presented by James Alcorn, SBE Chairman. Chairman Alcorn stated that the process of establishing the goals of SBE over the next year was discussed previously. Chairman Alcorn stated that he previously asked the election community for a list of priorities for SBE for the upcoming year. The comments and suggestions have been compiled into a document presented to members. Chairman Alcorn discussed the top three to five topics to address. Chairman Alcorn stated that it is important to realize that there is a difference between what the Department will complete and what SBE will address. Chairman Alcorn stated that each SBE member will be assigned different topics similar to the workgroups with each member having input with each of the workgroups. SBE members

discussed each of the opportunities for development. Chairman Alcorn asked for public input regarding the selection of topics.

Robin Lind, Goochland County Electoral Board Secretary stated that the most important subject is funding to ELECT, as currently, the lack of funding is hindering the efforts of the Department. Commissioner Cortés stated that the message that ELECT is suffering is clear and the proposed budget does have funds for outreach. The Department is preparing for the shift away from HAVA monies and ELECT is developing programs to allow in-house technology that will generate savings to the agency. Commissioner Cortés stated that the Governors' Office is supportive and when a need arises they have provided the resources. ELECT has worked diligently to educate the General Assembly and its' members on the budget concerns of the agency and how it relates to existing needs and future needs with newly enacted legislation.

Felix Sarfo-Kantanka, Deputy Secretary of Administration (SOA), approached the podium. Mr. Sarfo-Kantanka stated that the time and efforts of the SBE members is valuable and there are times when the SOA will reach out to ELECT and times the SOA will reach out to members of SBE. Mr. Sarfo-Kantanka stated that all stakeholders are involved on matters of legislation.

Chairman Alcorn concluded the discussion on the assignment of topic areas for board members to adopt.

SBE Board members chosen assignments:

- Chairman James Alcorn Voter Registration Application-Substantial Compliance
- ❖ Vice Chair Clara Belle Wheeler Education & Training
- ❖ Secretary Singleton McAllister Polling Place Selection ADA Compliance

Commissioner Cortés stated that ELECT will be in contact with SBE members to brief members on what the Department has initiated in each of the chosen areas and a discussion of timeline and goals will ensue.

Chairman Alcorn asked if there were any public comments. Bill Bell, Isle of Wright Electoral Board Secretary and Greg Riddlemoser, Stafford County General Registrar provided comment.

Chairman Alcorn asked if there were additional public comments and there were none.

376	Chairman Alcorn moved that the Board adjourn. Secretary McAllister seconded
377	the motion and without further comment the Board voted unanimously to adjourn.
378	The meeting was adjourned at approximately 4:35PM. The Board shall
379	reconvene on April 9, 2016 at 8:45AM in Hot Springs-Homestead, Virginia.
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